



LIETUVOS RESPUBLIKOS FINANSŲ MINISTERIJA

Lietuvos Respublikos ekonomikos ir inovacijų ministerijai
 Lietuvos Respublikos socialinės apsaugos ir darbo ministerijai
 Lietuvos Respublikos sveikatos apsaugos ministerijai
 Lietuvos Respublikos švietimo, mokslo ir sporto ministerijai
 Lietuvos Respublikos vidaus reikalų ministerijai

Kopija
 Vyriausybės strateginės analizės centras

EUROPOS KOMISIJOS PASTABOS PO NEFORMALIŲ DERYBŲ

Š. m. rugsėjo 10–11 d. vyko neformalios derybos su Europos Komisija dėl naujos 2021–2027 metų laikotarpio ES struktūrinių fondų investicijų programos (toliau – Programos) 4 prioriteto „Socialiai atsakingesnė Lietuva“ (toliau – 4 prioritetas). Susitikimo metu Europos Komisijos atstovai pateikė pastabų ministerijų siūlomoms finansuoti veikloms ir 2021–2027 m. Reglamento projekto¹ IV priede nustatytų teminių reikiamų sąlygų įgyvendinimui, todėl siekiant tęsti pradėtas derybas su Europos Komisija dėl ES struktūrinių fondų investicijų 2021–2027 m. laikotarpio:

1. Ekonomikos ir inovacijų, Švietimo, mokslo ir sporto, Socialinės apsaugos ir darbo, Sveikatos apsaugos ministerijoms iki **š. m. lapkričio 30 d.** parengti **kokybišką investicijų poreikio sveikatos apsaugos ir ilgalaikės priežiūros, švietimo, mokslinių tyrimų, eksperimentinės plėtros ir inovacijų, institucinės globos pertvarkos (deinstitucionalizacijos) analizę** (angl. *mapping*), kurioje turi būti pateikti siekiami tikslai, situacijos konkrečioje viešosios politikos srityje analizė nacionaliniu ir regioniniu (savivaldybių) lygiu (kuri turi apimti paslaugų, infrastruktūros, personalo, paslaugų vartotojų poreikių analizę bei prognozes iki 2030 m.).

2. Švietimo, mokslo ir sporto ministerijai pristatyti Europos Komisijos atstovams iki **š. m. lapkričio 30 d.** švietimo reformos (aukštojo mokslo ir bendrojo ugdymo) įgyvendinimo eigą ir šiai sričiai 2014–2020 m. finansiniu laikotarpiu skirtų ES struktūrinių fondų investicijų įgyvendinimą, nes Europos Komisijos atstovams didelį susirūpinimą kelia **nevykstantis švietimo reformos įgyvendinimas**.

3. Ekonomikos ir inovacijų, Švietimo, mokslo ir sporto bei Socialinės apsaugos ir darbo ministerijas kartu su **Ekonominio bendradarbiavimo ir plėtros organizacija (EBPO) parengti bendrą įgūdžių strategiją**, kuri reikalinga, siekiant įgyvendinti 2021–2027 m. Reglamento projekto IV priede nustatytas temas reikiamas sąlygas.

¹ Europos Parlamento ir Tarybos reglamento, kuriuo nustatomos bendros Europos regioninės plėtros fondo, „Europos socialinio fondo +“, Sanglaudos fondo ir Europos jūrų reikalų ir žuvininkystės fondo nuostatos ir šių fondų bei Prieglobsčio ir migracijos fondo, Vidaus saugumo fondo ir Sienų valdymo ir vizų priemonės finansinės taisyklės, projektas.

4. Ekonomikos ir inovacijų, Švietimo, mokslo ir sporto, Socialinės apsaugos ir darbo, Sveikatos apsaugos, Vidaus reikalų ministerijoms išsigryninti prioritetus kiekvienoje srityje, investuojant į didžiausią pokytį ir pridėtinę vertę kuriančias veiklas, nes Europos Sąjungos struktūrinių fondų investicijos mažėja (apie 24 proc.), todėl Europos Komisijos atstovai akcentavo veiklų **prioritetizavimą**. Pažymėtina, kad prioritetizuojant veiklas svarbu atsižvelgti į tai, su kokiais iššūkiais susiduriama konkrečioje viešosios politikos srityje ir kokius rezultatus yra norima pasiekti.

5. Ekonomikos ir inovacijų, Švietimo, mokslo ir sporto, Socialinės apsaugos ir darbo, Sveikatos apsaugos, Vidaus reikalų ministerijoms užtikrinti finansuojamų **paslaugų ir infrastruktūros efektyvumą ir tvarumą**. Taip pat Europos Komisija siūlo finansuoti reformas, patobulinimus, inovatyvius ar pilotinius projektus, o ne tiesiog socialines paslaugas ar kitas einamąsias paslaugas.

Prašome atsižvelgti į Europos Komisijos neformalių derybų metu išsakytas pastabas nurodytas šiame rašte ir pridedamas, parengti prašomus dokumentus **iki 2019 m. lapkričio 30 d.** ir patikslinti Programos 4 prioriteto siūlomas finansuoti veiklas **iki 2019 m. gruodžio 20 d.**

PRIDEDAMA. 2019-09-10 ir 2019-09-11 Europos Komisijos parengtas neformalių derybų susitikimų protokolas, anglų k., 5 lapai.

Finansų viceministras



Brussels, 18 September 2019
EMPL/C5/MG/LS/ij/

INFORMAL MEETING BETWEEN THE LITHUANIAN AUTHORITIES AND THE EUROPEAN COMMISSION SERVICES ON 2021-2027 PROGRAMMING PERIOD - POLICY OBJECTIVE 4 “A MORE SOCIAL EUROPE”

10, 11 SEPTEMBER 2019, VILNIUS

SUMMARY OF THE MEETING AND POINTS FOR FOLLOW UP

Objective of the meeting: Second informal discussion on 2021-2027 ESI Funds programming in Lithuania, with a focus on PO4 “A more social Europe – Implementing the European Pillar of Social Rights” (see agenda in annex).

1. Enabling conditions of PO4¹

- Commission Services (COM) took note that the national strategic planning reform is ongoing and that the newly developed strategic documents will serve as the basis to fulfil enabling conditions: namely, the National Progress Strategy, the National Progress Programmes in different sectors as well as the National Regional Programme that are being developed. They will cover the 2021-2030 period. The National Progress Strategy should be finalised by the end of 2019; most of the National Progress Programmes – in 2020.
- COM explained that a **thematic enabling condition is applicable** when the corresponding specific objective is supported by the Programme. Furthermore, the applicable conditions will have to be implemented during the whole programming period and the selected operations will have to comply with it.
- COM also drew the attention to the **level of details** of enabling conditions that will have to be fulfilled (see for instance, *equal access to quality, relevant and inclusive education*).
- COM noted that the role and competences of the municipalities have to be taken into account at all stages, including when setting the national regional development strategic goals. **Municipalities have to be involved in the development of the National Regional Programme in order to ensure ownership and alignment with the National Progress Strategy.** Any risk that the strategic goals might not be reached or implemented must be taken into account when planning the investment needs.

¹ Specific remarks on a thematic enabling condition are included in the points by specific objectives.

2. Employment and social economy (Specific Objective 4.1 ESF+)

- COM took note of the self-assessment of the fulfilment of enabling conditions performed by the Ministry of Social security and labour. COM emphasised that the needs should be clearly identified and justified, and then lead to measures to be supported.
- On Active Labour Market Policies, COM stressed that it is crucial to ensure the cooperation between the relevant ministries in ensuring the skills provision. **There must not be separate strategies or strands for skills development but an overall strategy** (see point 3 on education). **The coverage and quality of ALMPs, the focus on vulnerable groups (including persons with disabilities)** will also be important.
- COM notes that Lithuania (LT) intends to **continue activities targeted at youth**, and plans to provide **integrated services**, based on the experience from the current period.
- COM raised the question on the **regional mobility of labour** in LT, as well as development of **measures for (re-)integration of the returning nationals or third-country nationals**. COM takes note that LT has not yet taken a decision whether the measures related to mobility will be addressed under PO4 or PO5.

3. Education (Specific Objectives 4.4, 4.5, 4.6 ESF+ and Specific Objectives 4.2, 4.3 ERDF)

- The Education, Science and Sport development programme is being developed and will be adopted in 2020. COM stressed the importance to include all aspects of the enabling condition in this document. COM voiced its **strong concerns on the coordination and cooperation between the Ministries and between the administrative levels (state / regions / municipalities)** on the strategy on skills and education and its current and future implementation.
- COM emphasised that all the resources, whether planned and used at national or municipal levels, will need to have a clear impact on **quality improvement and to be linked to the enabling condition**.
- **A thorough analysis and mapping of investment needs for the new period not only at national, but also at municipal level** is needed. It should identify the remaining investment gaps, how sustainability will be ensured, the challenges and the prioritised actions to justify future investments. **To this end, COM encouraged LT to explore quickly the possibility to develop a "skills strategy" with the OECD.** It would help fulfilling the enabling conditions and define the balance between the **types and levels of education**. EU Funds could finance it already in 2019, if Lithuania agrees to develop such a strategy.
- COM emphasised that in education, the focus of **future investment should be on quality and reduction of inequalities across all education levels**. It also concerns expanding the early childhood education and care services (ECEC), and at the same time taking measures to **increase quality and attendance of the ECEC**, in small towns and rural areas. Policies should be supported on **reducing large territorial and socio-economic disparities in the quality of education and student performance** in the general education system. To define true reasons of territorial disparities in education and to design effective interventions, **a comprehensive assessment of all aspects of underperforming schools is needed**.
- COM was extremely concerned by the **lack of clarity about the plans to develop and support adult learning in the next programming period**, despite a long

standing CSR on this topic. LT should address this issue urgently. LT should also **clarify its intentions on work-based learning**, including the development of apprenticeship.

- Better quality and internationalisation of higher education (HE) remain an issue. **Future investments depend on the successful completion of the HE reform and the consolidation of the network, for which substantial amounts have been allocated under the current financial period.** The analysis of the implementation of the current programming period should be taken into account.

4. Healthcare and Long Term Care (Specific Objective 4.9 ESF+; Specific Objective 4.4 ERDF)

- In healthcare, similarly to the education sector, LT is developing the corresponding development programme. It will be finalised by the first quarter of 2020.
- COM emphasised the **need to develop a good quality mapping in healthcare** and long-term care needs, as stipulated in the criterion of the relevant enabling condition. The mapping should identify the investment needs in staff and infrastructure, taking into account the results of 2014-2020 investments and the targets projected for the new financial period. The mapping should also consider the territorial disparities. COM is interested in exchanging information regarding the scope, approach and timing at technical level.
- Efficiency and sustainability of health and long-term care services is an important factor and a part of the enabling condition. LT will have **to demonstrate that investments are sustainable** and that the infrastructure developed with the EU support is properly maintained.
- COM took note of the current **positive developments in healthcare** and the progress reached so far. It shares the views on the challenges and objectives presented during the meeting, including the need to analyse and consider regional disparities. For the new financial period, it is important to **narrow down the priorities and focus on the affordability and accessibility of healthcare**, in particular for the vulnerable groups, and to choose the areas of intervention where the EU funds would achieve the highest impact and value for money. Further strengthening of **primary and long-term care** were identified as clear priorities for the future.
- However, there is still a general oversupply of hospitals and hospital beds, which implies duplication of services and worse outcomes of health care. In this respect, the future investment planning of primary care and other services are directly linked to reorganisation and downsizing of the hospital network. **The delayed consolidation of the hospital network will be challenging for the sound planning of healthcare investment in the 2021-2027 programming period. It is therefore crucial to speed-up this consolidation, with the support of the Funds already planned under the current Operational Programme.**
- On Long-Term Care, it is **important that the Ministry of Health and the Ministry of Security and Labour cooperate and coordinate** closely the actions in this area to ensure equal access and quality in all regions. They should focus in particular on the **provision of integrated services** and prevent any development or expansion of institutionalised long-term care. In this regard, COM was concerned by the risk of creating new 'institutions' through transformation of inpatient hospitals into long-term nursing hospitals. The focus should be on the **development of community and home based care.**
- COM took note of the progress regarding the developments in **e-Health**, including the shift to one single system, eliminating the issue of compatibility and the plans to

make the system universal and using the collected data for innovation and research. The use of EU resources for some developments in this area will need to be discussed later in synergy with Policy Objective 1.

5. Social inclusion, services, including homelessness and social housing (Specific Objectives 4.7, 4.9 ESF+, Specific Objective 4.3 ERDF)

- COM took note of the self-assessment of the fulfilment of the enabling condition performed by the Ministry of Social Security and Labour. It emphasised that the needs should be clearly identified and justified, and lead to measures to be supported.
- COM **welcomed the overall strategic approach** towards integration and consolidation of social services, with the aim to **increase equal access and quality**. It notes the **need for developing social services**, since the current provision covers only around 20% of the demand. The intention to move towards integrated services (social and healthcare) is a good approach. However, the **financial sustainability of the services** developed thanks to the Funds should be better explained.
- COM stressed that the **provision of long-term care must be coordinated** between the Ministry of Social Security and Labour and the Ministry of Healthcare in order to **provide integrated social and healthcare services** and expand the **community and home based care provisions** (see point 4).
- On **homelessness and social housing**, COM stressed the need to **reinforce the analysis** of the situation and demand for social housing in order to progress on the discussions.
- On **de-institutionalisation**, COM needs further **clarification on the progress** expected until the end of this programming period, and then to assess future needs by target groups (including mapping of infrastructures).
- COM invited LT to assess more in details the potential needs related to child poverty. COM noted that the component of **social economy** has to be developed in line with the general strategy of social inclusion and social services. In addition, the territorial aspect must be taken into consideration.

6. Next steps

Lithuania will **present the description and intervention logic for PO4 specific objectives before the end of November**, taking into account the discussions that took place on 10-11 September. In the meantime, **additional discussions at technical level** should be organised with the involvement of the Commission services if needed, for instance for the mapping and the implications of the education reform delays.

In parallel, Lithuania will **make progress** on elaboration and finalisation of the strategic documents that will be the basis **for the fulfilment of the enabling conditions**.

Angela MARTINEZ SARASOLA

Head of Unit

Muriel GUIN

Head of Unit

c.c.: EMPL.G.3, REGIO.D.5

Annexes: List of participants, Agenda

List of participants:

Commission Services (10 and 11 September): Laurent Sens, Aurimas Andrulis, Kestutis Rekerta (DG EMPL.C5), Angela Martinez Sarasola, Asta Aviete, Edita Dranseikaite, (DG REGIO.D5)

Lithuanian representatives:

10 September:

- **Ministry of Finance:** Loreta Maskaliovienė, Rūta Dapkutė Stankevičienė, Raimonda Eidžiūnė, Julija Kvietkė, Simona Daukilaitė-Džibladzė, Vaida Zigmantaitė, Rima Martinėnienė, Eglė Neniškienė, Roma Narečionienė
- **Ministry of Social Security and Labour:** Eitvydas Bingelis, Vytenė Pivoraitė, Ieva Karpavičiūtė, Violeta Toleikienė, Kristina Maksvytienė, Daiva Zabarauskienė, Aušra Bagdonaitė, Aldona Sabaitienė, Steponas Kulbauskas, Lingailė Biliūnaitė, Aušra Čižauskaitė
- **Ministry of Education, Science and Sports:** Jolanta Urbanovič, Valdemaras Razumas, Raimondas Paškevičius, Algminas Pakalniškis, Jolanta Sabaitė-Želvienė, Ričardas Ališauskas, Irena Raudienė
- **Ministry of Health:** Kristina Garuolienė, Raimonda Janonienė, Edita Laurinavičienė
- **Ministry of Interior:** Eglė Šarkauskaitė
- **Ministry of Economy and Innovations:** Jekaterina Rojaka, Olga Celova, Linas Kadys

11 September:

- **Ministry of Finance:** Rūta Dapkutė Stankevičienė, Raimonda Eidžiūnė, Simona Daukilaitė- Džibladzė, Julija Kvietkė, Vaida Zigmantaitė, Rima Martinėnienė, Eglė Neniškienė, Banga Vaitkutė
- **Ministry of Health:** Aurelijus Veryga, Kristina Garuolienė, Raimonda Janonienė, Asta Suveizdienė, Rasa Biekšienė, Gitana Ratkienė, Artūras Šimkus, Ilona Šakienė, Inga Cechanovičienė, Genovaitė Klimienė, Tomas Alonderis, Audrius Ščeponavičius
- **Ministry of Social Security and Labour:** Eitvydas Bingelis, Vytenė Pivoraitė, Lingailė Biliūnaitė, Aušra Čižauskaitė, Violeta Toleikienė, Daiva Zabarauskienė, Steponas Kulbauskas, Soneta Brinienė, Darius Pauliukonis
- **Ministry of Education, Science and Sports:** Raimondas Paškevičius
- **Ministry of Interior:** Andrius Valickas, Eglė Šarkauskaitė, Laimonas Gailius

DETALŪS METADUOMENYS	
Dokumento sudarytojas (-ai)	Lietuvos Respublikos finansų ministerija
Dokumento pavadinimas (antraštė)	EUROPOS KOMISIJOS PASTABOS PO NEFORMALIŲ DERYBŲ
Dokumento registracijos data ir numeris	2019-10-18 10:53 Nr. (24.77E-03)-6K-1905422
Dokumento gavimo data ir dokumento gavimo registracijos numeris	-
Dokumento specifikacijos identifikavimo žymuo	ADOC-V1.0
Parašo paskirtis	Registravimas
Parašą sukūrusio asmens vardas, pavardė ir pareigos	LR Finansų ministerijos raštinė Raštinė
Parašo sukūrimo data ir laikas	2019-10-18 10:53
Parašo formatas	Einamojo galiojimo (XAdES-EPES)
Laiko žymoje nurodytas laikas	
Informacija apie sertifikavimo paslaugų teikėją	RCSC IssuingCA
Sertifikato galiojimo laikas	2019-02-28 16:28 - 2022-02-27 16:28
Parašo paskirtis	Pasirašymas
Parašą sukūrusio asmens vardas, pavardė ir pareigos	Maskaliovienė Loreta Viceministrė
Parašo sukūrimo data ir laikas	2019-10-18 10:33
Parašo formatas	Einamojo galiojimo (XAdES-EPES)
Laiko žymoje nurodytas laikas	
Informacija apie sertifikavimo paslaugų teikėją	ADIC CA-B
Sertifikato galiojimo laikas	2018-11-28 10:21 - 2021-11-27 10:21
Informacija apie būdus, naudotus metaduomenų vientisumui užtikrinti	-
Pagrindinio dokumento priedų skaičius	1
Pagrindinio dokumento pridedamų dokumentų skaičius	1
Pridedamo dokumento sudarytojas (-ai)	-
Pridedamo dokumento pavadinimas (antraštė)	Summary follow up PO4 EMPL REGIO.docx
Pridedamo dokumento registracijos data ir numeris	-
Programinės įrangos, kuria naudojantis sudarytas elektroninis dokumentas, pavadinimas	Sekasoft:AIS:EDVS:1.0
Informacija apie elektroninio dokumento ir elektroninio (-ių) parašo (-ų) tikrinimą (tikrinimo data)	
Elektroninio dokumento nuorašo atspausdinimo data ir ją atspausdinęs darbuotojas	2019-10-29 19:08 nuorašą suformavo Laura Stračinskienė
Paieškos nuoroda	-
Papildomi metaduomenys	-